



FEDERAL ELECTION COMMISSION
WASHINGTON, D.C. 20463

VIA ELECTRONIC AND FIRST CLASS MAIL

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JUN 06 2019

RE:- MUR 7221
Mepco Holdings, LLC
Mepco, LLC

Dear Ms. O'Connor:

On May 30, 2019, the Federal Election Commission accepted the signed conciliation agreement submitted on your client's behalf in settlement of a violation of 52 U.S.C. §§ 30116 and 30122, provisions of the Federal Election Campaign Act of 1971, as amended. Accordingly, the file has been closed in this matter.

Documents related to the case will be placed on the public record within 30 days. *See* Disclosure of Certain Documents in Enforcement and Other Matters, 81 Fed. Reg. 50,702 (Aug. 2, 2016). Information derived in connection with any conciliation attempt will not become public without the written consent of the respondent and the Commission. *See* 52 U.S.C. § 30109(a)(4)(B).

Enclosed you will find a copy of the fully executed conciliation agreement for your files. Please note that the civil penalty is due within 30 days of the conciliation agreement's effective date. If you have any questions, please contact me at (202) 694-1577.

Sincerely,

Nicholas O. Mueller
Attorney

Enclosure
Conciliation Agreement

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1 **BEFORE THE FEDERAL ELECTION COMMISSION**

2
3 In the Matter of)
4) MUR 7221
5 Mepco Holdings, LLC)
6 Mepco, LLC)
7)

8 **CONCILIATION AGREEMENT**

9 This matter was initiated by a *sua sponte* submission (the "Submission") made to the
10 Federal Election Commission (the "FEC" or "Commission") by Mepco Holdings, LLC and its
11 parent company, Longview Intermediate Holdings C, LLC ("Longview"). After investigation,
12 the Commission determined that no action is warranted as to Longview, and closed the file as it
13 pertains to Longview. The Commission found reason to believe that Mepco Holdings, LLC and
14 Mepco, LLC (collectively, "Mepco" or "Respondents") violated 52 U.S.C. §§ 30116 and 30122
15 of the Federal Election Campaign Act of 1971, as amended (the "Act").

16 NOW, THEREFORE, the Commission and Respondents, having participated in informal
17 methods of conciliation, prior to a finding of probable cause to believe, do hereby agree as
18 follows:

19 I. The Commission has jurisdiction over Respondents and the subject matter of this
20 proceeding, and this Agreement has the effect of an agreement entered pursuant to 52 U.S.C.
21 § 30109(a)(4)(A)(i).

22 II. Respondents have had a reasonable opportunity to demonstrate that no action
23 should be taken in this matter.

24 III. Respondents enter voluntarily into this Agreement with the Commission.

25 IV. The pertinent facts and legal provisions in this matter are as follows:

Applicable Law

1. The Act prohibits any person from making a contribution in the name of another or knowingly permitting his or her name to be used to effect such a contribution. 52 U.S.C. § 30122; *see also* 11 C.F.R. § 110.4(b)(1)(i)-(ii). The term “person,” for purposes of the Act and Commission regulations, includes partnerships, corporations, and other organizations, including limited liability companies (“LLCs”). 52 U.S.C. § 30101(11); *see also* 11 C.F.R. § 110.10.

2. The Act further provides that no person shall make contributions to any candidate and his or her authorized political committees with respect to any election for federal office, which, in the aggregate, exceed \$2,000. 52 U.S.C. § 30116(a)(1). Contribution limits are indexed for inflation. See 11 C.F.R. §§ 110.1(b)(1)(i), 110.17(b). The limit for the 2010 election cycle was \$2,400 per election, the limit for the 2012 election cycle was \$2,500 per election, and the limit for the 2014 election cycle was \$2,600 per election.

Facts

3. Mepco is a West Virginia coal company that was headed by President and CEO James Laurita, Jr. during the relevant period, 2009 through 2013. Laurita managed the company with the assistance of executives.

4. On March 4, 2010, Laurita sent an email to the Mepco executives, setting up a meeting to discuss "elections, and our support for particular candidates." At the meeting, held on March 5, 2010, Laurita spoke about increased regulation of the coal industry and presented a plan whereby the executives would make contributions to pro-coal candidates and then receive compensation from Mepco so they could afford to make the contributions.

5. Shortly after the March 5, 2010, meeting, Laurita approached Karen Hughes, a Mepco executive who served as Secretary/Treasurer, to discuss how the political contribution

1 program would operate. Laurita told Hughes that he would give her the names of the candidates
2 and the requested contribution amounts, and Hughes would communicate this information to the
3 Mepco executives and collect their contribution checks. Laurita directed Hughes to initiate
4 "bonus" payments to compensate the Mepco executives for making the contributions. Laurita
5 and Hughes decided to "gross up" the bonus payments so that the after tax amount would match
6 the full amount of the contributions. The payments were recorded in Mepco's payroll system as
7 a "bonus" without any other annotation.

8 6. Mepco's political reimbursement program followed a general pattern: Laurita
9 decided the candidates and amounts and passed this information to Hughes who, in turn, notified
10 the executives, attaching copies of any relevant campaign materials or donor cards. Hughes then
11 collected their checks and forms, unless the donations were made online. Laurita often requested
12 not just that the executives themselves make contributions, but also that their spouses contribute
13 as well, and their contributions were included in the reimbursement payments. The contributions
14 were often connected to fundraising events, which were sometimes attended by Laurita and the
15 executives. Laurita personally hosted several of these campaign fundraisers.

16 7. All federal political contributions made in the names of the Mepco executives and
17 their spouses between 2010 and 2013 were made at Laurita's behest with funds either advanced
18 or reimbursed by Mepco. The total amount of those contribution is \$364,093.52.

19 8. In early 2013, facing certain financial difficulties at Mepco, which ultimately led
20 to bankruptcy filings later that year, Laurita decided to end the program, after which none of the
21 executives made contributions in their personal capacities. On August 30, 2013, Mepco and
22 certain of its affiliates, including Longview, filed petitions for Chapter 11 bankruptcy. In the
23 course of reviewing Mepco's executive compensation records, the law firm representing Mepco

1 in the bankruptcy proceeding discovered the contribution reimbursement program. Upon
2 discovery of the contribution reimbursement program, Mepco took prompt action to ensure the
3 conduct had ceased and would not resume, and implemented measures to address the past
4 conduct. On November 17, 2013, Mepco and Longview filed the Submission, notifying the
5 Commission of the program's existence.

6 V. Respondents violated 52 U.S.C. §§ 30116 and 30122 by making contributions in
7 the name of another that exceeded the applicable limit.

8 VI. Respondents will take the following actions:

9 1. Pay a civil penalty to the Commission in the amount of fifty-four thousand dollars
10 (\$54,000), pursuant to 52 U.S.C. § 30109(a)(5)(A).

11 2. Cease and desist from violating 52 U.S.C. §§ 30116 and 30122.

12 3. Waive the right to any refund from the recipient committees of any and all of its
13 contributions referenced in this Agreement, and request that the recipient committees still in
14 existence disgorge all such contributions to the United States Treasury.

15 VII. The Commission, on request of anyone filing a complaint under 52 U.S.C.
16 § 30109(a)(1) concerning the matters at issue herein or on its own motion, may review
17 compliance with this Agreement. If the Commission believes that this Agreement or any
18 requirement thereof has been violated, it may institute a civil action for relief in the United States
19 District Court for the District of Columbia.

20 VIII. This Agreement shall become effective as of the date that all parties hereto have
21 executed same and the Commission has approved the entire Agreement.

22 IX. Respondents shall have no more than thirty (30) days from the date this

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1 Agreement becomes effective to comply with and implement the requirements contained in this
2 Agreement and to so notify the Commission.

3 X. This Conciliation Agreement constitutes the entire agreement between the parties
4 on the matters raised herein, and no other statement, promise, or agreement, either written or
5 oral, made by either party or by agents of either party, that is not contained in this written
6 Agreement shall be enforceable.

7 FOR THE COMMISSION:

8 Lisa J. Stevenson
9 Acting General Counsel

10 BY:

11 
12 Charles Kitcher
Acting Associate General Counsel for Enforcement

Date

6/4/19

13 FOR THE RESPONDENTS:

14
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16


Bridget K. O'Connor, Esq.
Attorney for Mepco

Date

5/9/2019